

Hiddenbrooke Property Owners Association, Inc. c/o Valley Management Services 101 W. American Canyon, #508-PMB272 American Canyon, CA 94503

vailey-manager@sbcglobal.net Phone: 707 644-0922 Fax: 707-638-0464

January 8, 2012

Deborah Lauchner, Finance Director City of Vallejo 555 Santa Clara Street Vallejo, California 94590

Re: <u>Hiddenbrooke Improvement District Bond Fund Levy</u>

On July 1, 2011 we sent you a letter outlining some questions and concerns we had with the City's proposed use of surplus funds from the Hiddenbrooke Improvement District bond fund (for your convenience we have attached the letter again). Although we have not received a reply to our letter, the Hiddenbrooke Property Owners Association's HID Advisory Committee has continued to meet and discuss the various proposals for use of the surplus in the HID bond fund. We also have been in touch by phone with John Cerini and Russell Moore to discuss some of the issues set forth below. Essentially, we'd like to see if there is a consensus on how much of the HID bond reserve should be earmarked for each proposal, because this will affect how much can be used for other projects of interest to Hiddenbrooke, tax relief for homeowners and/or paying down the bond principal instead.

(As a reminder, there is currently a surplus of about \$3 million in the fund, over and above money set aside for one year's bond payments and a \$1 million cushion required in the bond documents; the remainder can apparently be used for capital projects in Hiddenbrooke, used to pay down bond principal, or used to subsidize relief on the property tax levy. In 2010 the City paid down \$1 million in principal, and in 2010 and 2011 the City reduced the levy by \$500,000 each year. Collections are running about \$500,000 per year over the cost of annual bond installments and overhead.)

Since we last met with you, Vallejo voters approved a new 10 year sales tax that is expected to generate an additional \$9-10 million a year. Since the City is responsible for pavement maintenance and street lights, we would expect some of this new revenue to go towards Hiddenbrooke's needs with the HID funds supplementing the City funds to the extent that is reasonable and necessary.

At a recent meeting our HID Advisory Committee agreed to advise you of the following.

<u>Solar Powered Radar Speed Signs</u>. We understand that the City is in support of our request to install four such signs in Hiddenbrooke from HID bond funds. We would like to move to the next step and have the City appropriate money for this project. After the money is appropriated we would like to work with the City on identifying specific locations for the four signs that have been requested.

Hiddenbrooke Street Repairs. The City proposed earmarking some of the bond surplus for future pavement repairs in Hiddenbrooke, in order to maintain our streets. We are in support of the concept of using some of the bond fund surplus for pavement repairs, including major projects such as resurfacing, as well as other street-related maintenance such as painting and striping. We recognize that the General Fund is under pressure and there are areas of the City that would otherwise likely use up any and all available road resurfacing funds, based on urgency of need and current state of disrepair. Since HID bond surplus money is available and permitted for this use, it makes sense to keep the Hiddenbrooke streets up with this funding source, particularly where preventive maintenance can also save costs long-term.

In addition, given the continued deterioration of Hiddenbrooke's streets in some areas (see attached photos) we request that there be consideration to making some money available annually for street repairs, starting now. This will prevent the need for more expensive repairs later.

When we met with you and staff in April, 2011, City staff had promised us an estimate of pavement maintenance cost for Hiddenbrooke streets over the longer term through the remaining life of the bond, and we would like to again request that such an estimate be provided to us. In April the indication was that this would not require a new or separate study, but could be penciled out based on currently available documents. In preparing this estimate we would like to see the amount the City would normally provide for maintenance of Hiddenbrooke streets (which we expect the City to maintain) as well as the money needed from the HID bond surplus.

LED Street Lights. We understand the City continues to investigate the suitability of these lights forHiddenbrooke. One of our HID Advisory Committee members, Kevin Smith, is a member of IESNA, and we think his/our input to staff would be helpful on this issue. In particular, we'd like to review how LED lights would affect Hiddenbrooke's night time environment, which is quite a bit more residential and pastoral than some busier, commercial areas where the brighter LED lights have been installed so far. Of particular concern is the impact of the radical change in color temperature that the LED lamps exhibit (We have other concerns as well, such as the effect of LED lights on wildlife, such as owls, migratory birds, etc.). Also, Hiddenbrooke's current light poles were spaced based on the dispersion pattern of the older, high pressure sodium lamp technology. As LED's tend not to provide as broad a dispersion pattern as HPS lamps we are concerned about the creation of dark spots at the roadway level. We would also like to understand how the new luminaires are installed, the grade of luminaire used, and how they are directed and shieldedto provide maximum lighting at the road surface while minimizing light pollution.

While the City has offered to install several LED lights in Hiddenbrooke along the Parkway so residents can see them in place, we would not want this installation unless the lights can later be removed if they are deemed not desirable. Therefore, we request that no action be taken at this time on installing new LED lights in Hiddenbrooke until we can discuss the available information with City staff.

One of our concerns has been using the HID funds, contributed by Hiddenbrooke's residents, to lower the City's lighting bill. In addition, the estimated \$500,000 cost for LED street lights in Hiddenbrooke seems hard to justify in light of the modestannual energy cost savings. However, we also acknowledge that the LED lights are viewed as the next generation of streetlights and that there needs to be consideration of the length of remaining useful life of the currently-installed fixtures, too. As a matter of principle, any cost savings from future LED lights should be returned to Hiddenbrooke, either as a deposit back into the HID bond fund or to pay for specific agreed upon projects.

St John's Mine Rd Erosion Repairs. Recall that this is the private road from the "back" of Hiddenbrooke connecting to Columbus Parkway, through which utilities run, and which has erosion issues. The Committee acknowledges the need for using HID funds to pay for a portion of this project, but does not want to see any money appropriated until the final design and cost of the project is determined. We understand that City staff is concerned with saving money, and is faced with outside claims for a more expensive repair than may be necessary. We appreciate City staff's efforts to avoid unnecessary expenditure from the HID surplus funds. Our HID Advisory Committee supports the use of the HID bond surplus for a substantial portion of the erosion repairs, but also believes that there should be a contribution to this project from the Hiddenbrooke Maintenance District (which we understand is bearing some of the study costs currently, due to the legal structure of the two funds).

We would appreciate the City's attention to these requests and are ready to assist in whatever manner we can. When it is convenient for you and your staff, we'd like to set up a meeting with you in early 2012 regarding these issues.

Thanks for your continued service to our City, and we hope you had a Happy Holiday season.

Sincerely,

Chris Brittle
President, HPOA

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(707)731-0056

cc. David Kleinschmidt, Public Works

Byrne Conley

Chair, HID Advisory Committee

(925)932-3600 (work)/(925)437-3903 (cell)



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July 1, 2011

Deborah Lauchner, Finance Director City of Vallejo 555 Santa Clara Street Vallejo, California 94590

Re: Hiddenbrooke Improvement District Bond Fund Levy

Thank you for meeting with us on June 8 to discuss the Hiddenbrooke Improvement District bond levy. We learned a lot from the meeting and are pleased that the City Staff will recommend another \$500,000 reduction in the collection of this coming Fiscal Year's HID bond levy.

Due to the limited time available at our meeting, it was not possible to discuss all the ramifications of the various projects the City is proposing for expenditure from the current, approximately \$3 million bond surplus. We understand that any appropriation of money for specific projects will occur in separate, subsequent actions after the City approves the reduction in the bond levy itself. With that said, we continue to have concerns about several of the proposed City projects and want to be included in future discussions.

As you know, when the HID bond was last refinanced in 2004 to take advantage of lower interest rates, the annual bond payments went down while the tax rate was not changed for Hiddenbrooke residents. Hiddenbrooke residents likely would have preferred that their taxes had been reduced to reflect the lower annual bond payments; however, this did not happen. Thus the District accumulated a surplus. The City has proposed using this surplus on several City projects that were vetted last year; however, the City's project priorities do not necessarily reflect priorities of Hiddenbrooke's residents, whose taxes generated the surplus.

Also, there is a concern about tax equity between property owners because some developers paid down the bonds in a lump sum in the beginning, and, as we understand it, those lots are exempted from the HID levy. One development, "the Orchards," was exempted based on contribution of a bridge by the developer. By using the Hiddenbrooke Improvement District as a revolving fund to pay other, ongoing or future capital projects, only some of the homeowners are called upon to pay for the additional improvements benefiting all homes in the valley.

These concerns are the reasons we must insist that any HID-funded projects deliver maximum benefits for the residents of Hiddenbrooke. To this end we request that the City consider the comments below:

Solar Powered Radar Signs (proposed by Hiddenbrooke).

 We are pleased that the City supports this project to increase safety in our community. Reducing vehicle speeding has been a long-standing goal in the community. This project only uses \$40,000 in funds and is an example of a high priority project for Hiddenbrooke's residents.

LED Street Lights (proposed by City)

- This project needs further discussion since many of us think it does not have attributes that benefit Hiddenbrooke sufficiently, especially considering the large amount being spent. City staff has proposed reserving \$500,000 of the bond surplus to replace Hiddenbrooke's High Pressure Sodium street lights, which are relatively new as streetlight fixtures go, with LED street lights, thus reducing the City's electricity bill. City staff has indicated that these savings would allow the City to put more money into citywide street repairs. While we support the City's efforts to save money and to prevent further deterioration of city streets, a more equitable approach as far as Hiddenbrooke is concerned would be to put the equivalent savings (including salvage recovery from sale of the old light fixtures) into repair and maintenance of Hiddenbrooke's roads, rather than spending the savings on other parts of the city.
- Secondly, and perhaps more importantly, Hiddenbrooke residents may not want the type of lighting that LED street lights produce. The substitution of cold, white LED light for the soft yellow light produced by the existing sodium lamps could create an extreme change in the night light environment of our rural valley. Such lights may be very suitable for downtown areas and other less rural settings, but we question whether they will appeal to Hiddenbrooke's residents and whether they could have some adverse effects on wildlife. Prior to any large scale installation, the City should install a test section along the Hiddenbrooke Parkway so the community can see what the LED lights would look like and provide feedback to the City as to whether the community wants to use their tax dollars to change to LED street lighting. We are grateful that staff indicated willingness to do this in our discussions on June 8.
- Additional Questions/Clarifications:
 - -How many lights is the City proposing to replace with LED lights for \$500,000?
 - -Will this amount replace all the lights in Hiddenbrooke or only a portion?
 - -How much of the cost is for lights versus installation?
 - -Will the City install the lights or will a contractor do the work?
 - -What are the projected savings in electricity costs each year?
 - -Will the City use any HID funds to replace these lights in the future?
 - -Can the color of the light be adjusted so it is less white?
 - -Will the City be able to control the lights, for example so they can be dimmed during the late night hours like San Jose's LED lights?
 - -Are there examples of these lights being used in rural communities?
 - -Could LED lighting have adverse effects on wildlife, such as birds or deer?

St John Mines Road Erosion Repair (proposed by City)

 While we understand the need for this erosion repair project, the cost is definitely a concern for Hiddenbrooke residents. Hiddenbrooke residents will benefit if the costs can be contained to the absolute minimum required to achieve the project objectives. We know that City staff shares this objective.

- Given that there are still many unknowns about the final project cost, including new environmental mitigation requirements, it may be premature to appropriate any HID funds for this project at this time. We need to see the project costs better defined before we can support allocating \$500,000 from the bond reserve to this project.
- If the full \$500,000 is not needed, Hiddenbrooke would likely want to propose other projects of greater value to the community for funding out of the HID fund balance.

Pavement Maintenance for Hiddenbrooke Streets (proposed by City)

- The City proposes to leave a reserve of \$2 million for future capital improvements in the bond fund, with the bulk of the reserve going towards maintaining Hiddenbrooke streets to a higher standard than most City streets. We understand that the City's budget for street maintenance is limited and therefore to maintain Hiddenbrooke streets to a high standard will, for practical purposes, require supplemental funding over the long-term.
- In our earlier letter we proposed setting aside a small amount of the HID reserve to conduct a study of the cost of maintaining Hiddenbrooke streets using currently available pavement management software, like the Street Saver program, or equivalent. Any reserve for pavement maintenance should be based on a real estimate of the costs to maintain Hiddenbrooke streets so that Hiddenbrooke residents can understand the reason for creating the reserve. Having a better estimate of our pavement needs is also important for another reason--should the net pavement maintenance costs be less than \$2 million, there would be an opportunity to include additional Hiddenbrooke projects within the available capital reserve amount. (We understand that staff wants to prepare an estimate from available data rather than commission a more detailed outside study at this time, and we look forward to discussing that.)
- To the extent that the City is currently spending money on Hiddenbrooke streets, we would like to see this maintenance of effort continued rather than using only the HID bond funds for future repairs.
- Additional Questions/Clarifications:
 - -How much does the City currently spend on maintaining City streets and what are the sources of funds? (Gas tax, etc. beyond property taxes?) What restrictions exist regarding use of some of these sources to repair Hiddenbrooke's streets? -Approximately how much does the City currently spend annually on Hiddenbrooke streets (excluding and including HMD funds)?
 - -How much does the City estimate it would cost over the remaining life of the District to maintain Hiddenbrooke's streets to a Pavement Condition Index of 70 or higher?
 - -How would this be done? Would the bulk of the work be done in the early years, with smaller preventive maintenance work being done annually after that?

Examples of Other Potential Hiddenbrooke Projects for the Capital Reserve

Our April letter to the City requested funding for three low cost projects, and we
appreciate that the City staff is recommending funding for one of these. With regard
to the PlateScan proposal that is not being recommended for funding, we remain
interested in the concept and would like to discuss the liability issues further with the

City Attorney.

- Beyond the list of the three projects, there are certainly other viable candidates that
 Hiddenbrooke would like to discuss for funding from the Bond surplus, should there
 be available funding. For example, a dedicated group of Hiddenbrooke residents is
 working with the Vallejo School District, City, and GVRD on construction of a new
 community park in Hiddenbrooke. This Park could require additional funds for
 acquisition or construction. Regional park acquisition is one of the permitted uses
 listed in the Annual Report.
- If the main Park does not come to fruition, another way to use surplus money in the HID bond fund would be to acquire land and construct a set of smaller community parks.

To conclude, thank you again for our recent meeting, particularly the attendance of representatives from both Finance and Public Works, and we look forward to further discussions about these projects before the City acts to appropriate the funds. If you have any questions, please feel free to contact Byrne Conley or Chris Brittle whose contact information is below.

Sincerely,

Chris Brittle President, HPOA

(707)731-0056

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Byrne Conley

Chair, HID Advisory Committee

(925)932-3600 (work)/(925)437-3903 (cell)



2409 and 2405 Rush Creek (Bennington, to Waterfall, turn left on Rush Creek)
30 foot crack, 1 ¼ inch wide...bigger than a quarter, deeper than a pencil deep
Also a second crack 10 feet long. This is a very unstable area.



Hiddenbrooke Paving Problems-November 2011

2409 Rush Creek (Bennington to Waterfall, turn left on Rush Creek)
20' long crack, 8 pencils went into it at least halfway, spaces as wide as a quarter





2418 Rush Creek
VSFCD Cracked in circle with lots of spoke cracks running out from the center



Waterfall and Bennington – Center of Street (See marker for 11th Tee)





HB Parkway near Villas



1520 Landmark Typical HB Crack



Songwood and HB Parkway